SB694 FA1 McCallCh-MAH 4/26/2023 6:55:26 pm

FLOOR AMENDMENT

HOUSE OF REPRESENTATIVES
State of Oklahoma

SPEAKER:				
CHAIR:				
I move to amend	SB694		0.5	the printed Dill
Page	Section	I	ines	the printed Bill
			Of t	he Engrossed Bill
By striking the Title, the Enacting Clause, the entire bill, and by inserting in lieu thereof the following language:				
AMEND TITLE TO CONFO	RM TO AMENDMENTS	Amendment	submitted by:	Charles McCall
Adopted:		zamerramerre	Tability of the state of the st	

Reading Clerk

1 STATE OF OKLAHOMA 2 1st Session of the 59th Legislature (2023) FLOOR SUBSTITUTE 3 ENGROSSED SENATE BILL NO. 694 4 By: Treat of the Senate 5 and McCall of the House 6 7 8 9 FLOOR SUBSTITUTE 10 An Act relating to utility rates; enacting the Rate Stabilization Act of 2023; stating purpose; providing for construction of act; providing for authority of 11 Oklahoma Corporation Commission; authorizing administrative rules; defining terms; providing for 12 performance-based rates and charges; prescribing 1.3 procedures for filing; imposing limit on total number of performance-based rate plan applications; 14 providing for actions by Oklahoma Corporation Commission; prohibiting filing of performance-based 15 rate plan based on final order related to general change in rates; requiring certain information with 16 filing; requiring hearing within certain period of time; requiring final order of Oklahoma Corporation 17 Commission; authorizing Corporation Commission to required certain security; prescribing required 18 content of orders; imposing requirements with respect to content of performance-based rate filings; 19 prescribing procedures related to successive filings; providing standard for approval or disapproval; 20 prescribing procedures related to rate of return analysis; providing for adjustment of rates based 2.1 upon analysis; providing for rate changes; providing for refunds; requiring filing of rate schedules; 22 imposing maximum adjustments within specified period of time; providing for continuation of certain rates; 23 authorizing withdrawal of election by utility;

Req. No. 8333 Page 1

prescribing procedures for withdrawal; providing for

effect of approval of performance-based rate

2.4

adjustments; providing for authority of Oklahoma Corporation Commission with respect to utility rates; requiring rate options; prescribing options; providing for authority of Oklahoma Corporation Commission with respect to options; requiring billing relief program; prescribing required content of relief program; requiring administrative rules; defining terms; imposing requirements with respect to natural gas storage; authorizing storage management contracts; authorizing certain cost recovery; providing for codification; and providing an effective date.

2.1

- BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:
- SECTION 1. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 803.1 of Title 17, unless there is created a duplication in numbering, reads as follows:
 - A. Sections 1 through 10 of this act shall be known and may be cited as the "Rate Stabilization Act of 2023".
 - B. The purpose of this act is to ensure electric utilities provide safe, reliable, and affordable service to their customers by requiring just and reasonable utility rates through regular and frequent scrutiny of utility costs by the Corporation Commission, protecting customers against natural gas price volatility, returning excess utility profits to utility customers, and requiring customer protections, such as utility bill relief programs, including low

- 1 income assistance, customer disconnection criteria, and alternative
 2 monthly billing options.
 - C. Nothing in this act shall be construed to repeal any other provision of law and is supplemental to all other laws governing the regulation of public utilities.
 - D. Nothing in this act shall prohibit the Commission from exercising its powers under any other statute or the Constitution of the State of Oklahoma.
 - E. No cost incurred or rate adjustment proposed by a utility pursuant to this act shall be recovered from utility customers unless ordered by a majority vote of the Commission following a public hearing.
 - F. The Corporation Commission shall have the authority to promulgate any rules and regulations necessary to effectuate the provisions of this act, including penalties for non-compliance.
 - SECTION 2. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 803.2 of Title 17, unless there is created a duplication in numbering, reads as follows:
- 19 As used in this act:
 - 1. "Commission" means the Corporation Commission;
- 2. "Customer utility bill relief program" means a program to be 22 administered by an electric utility subject to retail rate

3

4

5

6

7

8

9

10

11

12

1.3

14

15

16

17

18

20

24

regulation by the Commission, to be offered to residential customers
of the utility for the purposes of providing bill relief options to
customers;

- 3. "Earned return on equity" means the actual earned return on equity during the historical year, subject to the adjustments defined in this act and the utility's performance-based rate plan rate schedule approved by the Commission;
- 4. "General rate case application" means a request for review of an electric utility's rates and charges as prescribed by the laws of this state and administrative rule of the Commission;
- 5. "Historical year" means the test period utilized by the electric utility in its performance-based rate plan notice;
- 6. "Performance-based rate plan" means the formula by which the jurisdictional non-fuel revenue requirements of a rate-regulated electric utility shall be calculated and allocated to the utility's various rate schedules, subject to the jurisdiction of the Commission and this act:
- 7. "Performance-based rate plan application" means one of the five annual rate evaluations and adjustments filed by the electric utility before the Commission during the performance-based rate plan term;
- 8. "Performance-based rate plan application filing date" means the last day of the year in which an electric utility shall file its annual performance-based rate plan application before the

Commission, unless a modification to such date is requested by a utility and approved by the Commission;

- 9. "Performance-based rate plan notice" means the request filed before the Commission as part of a new general rate change application electing to utilize a performance-based rate plan, which shall be included with a general rate case application filed before the Commission;
- 10. "Performance-based rate plan term" means a period following a final order issued in a general rate case application, inclusive of five annual performance-based rate plan applications based upon five (5) individual historical years;
- 11. "Target return on equity" means the return on shareholder equity established for the electric utility in the final order addressing its most recent general rate case application; and SECTION 3. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 803.3 of Title 17, unless there is created a duplication in numbering, reads as follows:
- A. 1. An electric utility filing an application for a general change to its rates and charges under this section and pursuant to the rules of the Commission may, as part of a new general rate change application, file a performance-based rate plan notice before the Commission indicating the utility is electing to have its rates regulated under a performance-based rate plan as authorized and defined by this act.

2. The performance-based rate plan notice shall define the historical year to be utilized in each performance-based rate plan application during the performance-based rate plan term.

- 3. Prior to an electric utility choosing to file a performance-based rate plan notice, a new general rate change application must be filed on or after November 1, 2023.
- 4. Performance-based rate plan notices shall only be filed concurrent with a new general rate change application on or after November 1, 2023.
- 5. No more than five performance-based rate plan applications shall be filed during any one performance-based rate plan term.
- B. 1. The Commission shall grant the utility's first performance-based rate plan notice to elect rate regulation under a performance-based rate plan, as authorized and defined by this act. The Commission may grant a second and any subsequent performance-based rate plan notice and performance-based rate plan term pursuant to subsection E of Section 4 of this act.
- 2. The Commission shall regulate the rates of the utility in accordance with the terms of this act and the Commission's rules during the performance-based rate plan term and any tariff approved by the Commission that does not otherwise conflict with the terms of this act.
- C. An electric utility shall not file its first performance-based rate plan term

until at least one hundred eighty (180) days after rates have become effective pursuant to the final order on the application for a general change in rates.

- D. The rates that are approved in the final order of the utility's most recent general rate case application shall remain in effect during the performance-based rate plan term, subject to the rate adjustments under this section.
- E. An approved performance-based rate plan shall require the utility to file the information required by the Commission pursuant to this section on the performance-based rate plan application filing date. The Commission may establish minimum filing requirements for a performance-based rate plan application.
- F. 1. The Commission shall conduct a hearing on a utility's performance-based rate plan application no later than one hundred twenty (120) calendar days after a utility's performance-based rate plan application filing date.
- 2. The Commission shall issue a final order no later than one hundred eighty (180) days after a utility's performance-based rate plan application filing date. No performance-based rate adjustment shall occur unless ordered by a majority vote of the Commission. If such a final order has not been issued by the one-hundred-eightieth day following a performance-based rate plan application filing date, the rates proposed by the utility in its performance-based rate plan application shall go into immediate effect, at the utility's

discretion, subject to refund following the issuance of a final order.

- G. The Commission may require reasonable security to assure the prompt payment of any refunds, including interest, that may be ordered.
- SECTION 4. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 803.4 of Title 17, unless there is created a duplication in numbering, reads as follows:
 - A. An order by the Commission approving a performance-based rate application shall specify the minimum information required with each annual rate review filing.
 - B. Annual performance-based rate applications filed by an electric utility during a performance-based rate term shall be developed using the historical year.
 - C. Annual performance-based rate applications shall be prepared consistent with the Commission's final order on the utility's most recent general rate case application.
 - D. Following the conclusion of a utility's first performance-based rate term, the utility shall file a general rate case application and may elect to include a new performance-based rate notice with such application for a new performance-based rate term.
 - E. The Commission may grant a re-authorization of the utility's new performance-based rate notice for a new performance-based rate

term if the Commission determines such a new performance-based rate term is in the public interest.

1.3

- F. Rates approved pursuant to a utility's most recent performance-based rate application shall continue until a final order in the utility's next general rate case application is issued and the compliance tariffs are approved.
- SECTION 5. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 803.5 of Title 17, unless there is created a duplication in numbering, reads as follows:
- A. 1. Rates shall be adjusted in a performance-based rate application based on a comparison of the earned return on equity to the target return on equity.
- 2. The target return on equity shall be established in the final order addressing the performance-based rate notice in the electric utility's most recent general rate case application.
- 3. In a performance-based rate application, the target return on equity and earned return on equity shall be calculated utilizing the same capitalization structure approved by the Commission in the utility's most recent general rate case application.
- B. For the purposes of adjusting rates in a performance-based rate application, a dead-band of earned returns shall be established around the target return on equity set in the final order. For rate adjustments pursuant to this section, the following provisions shall be applied:

1. The dead-band shall be the target return on equity plus fifty (50) basis points and the target return on equity minus fifty (50) basis points, for a total dead-band of one hundred (100) basis points;

- 2. In a performance-based rate application, if the earned return on equity is within the established dead-band, no rate change or refund shall occur; and
- 3. In a performance-based rate application, if the earned return on equity is less than the dead-band, rates shall be adjusted to the target return on equity prospectively.
- C. 1. In a performance-based rate application, if the earned return on equity is greater than the dead-band, a refund shall be issued to customers over a twelve-month period. The refund shall be one hundred percent (100%) of such revenues associated with the earned return on equity greater than the dead-band and shall be credited or returned to utility customers.
- 2. Revenues returned to customers in one performance-based rate application shall not be included in the calculation of a target return on equity in a subsequent performance-based rate application or a general rate case application.
- D. Rate base and cost of service shall be computed in the same manner as approved in the utility's most recent general rate case application.

- E. The utility shall file the resulting rate schedules as part of any performance-based rate application final order compliance filing.
- F. Only one performance-based rate adjustment shall occur during any period of three hundred sixty-five (365) days.

- G. Rates resulting from a performance-based rate shall continue until new rates have been ordered by the Commission in a subsequent performance-based rate application or general rate case application.
- H. Subject to paragraphs 1 through 4 of this subsection, the utility may withdraw its election to have its rates regulated pursuant to this act. To withdraw from an existing performance-based rate term prior to the expiration of the performance-based rate term, a utility shall be required to:
 - 1. File a notice of withdrawal before the Commission; and
- 2. Upon withdrawal, all existing rates and charges shall continue until a final order in the utility's next general rate case application is issued and the compliance tariffs are approved.
- 3. File a general rate case application utilizing the same historical year that otherwise would have been utilized in the utility's next scheduled performance-based rate plan application no later than six (6) months following the end of the historical year.
- 4. Following a public hearing in such rate case, should the Commission find a refund to customers would have otherwise been issued in the utility's next scheduled performance-based rate plan

- 1 application, the Commission may order such a refund over a twelve-2 month period.
- 3 SECTION 6. NEW LAW A new section of law to be codified 4 in the Oklahoma Statutes as Section 803.6 of Title 17, unless there 5 is created a duplication in numbering, reads as follows:

7

10

11

12

13

14

15

16

17

18

19

20

21

- A. Upon Commission approval of rates pursuant to a utility's performance-based rate application, all existing tariffs approved by the Commission providing separate cost recovery outside of base rates shall cease, except for fuel expenses subject to a separate review as authorized by Section 251 et seq. of Title 17 of the Oklahoma Statutes, and securitization as authorized by Section 9070 et seq. of Title 74 of the Oklahoma Statutes. Pursuant to its general ratemaking authority, the Commission may, in its discretion, approve the continuation of prior approved tariffs or approval of new tariffs.
 - B. Upon approval of a performance-based rate notice, the Commission shall require the utility to file tariffs conforming to this act and order of the Commission.
- C. Nothing in this act shall be construed to prohibit utilities from requesting approval of additional optional rate offerings to customers.
- SECTION 7. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 804.1 of Title 17, unless there is created a duplication in numbering, reads as follows:

- A. All investor-owned electric utilities subject to retail rate regulation by the Commission shall offer rate options for residential customers of the electric utility to protect them from price volatility. Each utility shall, at a minimum, offer the following rate options:
 - 1. An average monthly billing plan; and

- 2. An annual flat bill tariff option that results in the same total bill for a twelve-month period, inclusive of a reasonable risk premium to be determined by the Commission. The tariff option shall be available to a residential customer who has resided at his or her current residence for the previous twelve (12) months, has had his or her electricity priced on the applicable residential tariffs and riders over the past twelve (12) months, and is currently in good standing with the utility.
- B. Each utility shall submit to the Commission for approval the rate options to be offered to customers under subsection A of this section. Upon approval by the Commission, the options shall become a part of the utility's approved tariffs in the electric utility's next general review of rates and charges filed pursuant to this act.
- C. Not less than once per calendar year, a utility under this section shall give written notice to its residential customers of the availability of the rate options described in subsection A of this section.

- SECTION 8. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 804.2 of Title 17, unless there is created a duplication in numbering, reads as follows:
 - A. An investor-owned electric utility subject to retail rate regulation by the Commission shall propose and be responsible for the administration of a customer utility bill relief program.

 Proposed programs shall be filed with the Commission or included with a general rate case application for approval.
 - B. A program submitted under subsection A of this section shall include, but not be limited to:
 - 1. A low income discount for residential customers and a process and criteria for application by an eligible customer;
 - 2. Provisions and criteria for waiving or reducing late payment penalties, deposits, or unpaid balances;
 - 3. Extended payment plans;
 - 4. Criteria for suspension of disconnection activity in addition to weather disconnection moratoriums; and
 - 5. Explanation of the utility's plan for recovery of prudently incurred program costs and any uncollectable balances incurred as a result of the program.
 - C. The Commission shall promulgate rules to implement the provisions of this section.

1.3

SECTION 9. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 805.1 of Title 17, unless there is created a duplication in numbering, reads as follows:

- 1. "Actual physical storage" means a storage field, LNG storage, or other physical facility, or firm services offered by a pipeline, for the purpose of provision and storage of natural gas and for which the stored natural gas is not subject to a prior claim by another storage customer or another class of storage service and cannot be interrupted except in a situation of force majeure.
- 2. "Asset manager" means any third party that is authorized to sell, market, or utilize excess natural gas capacity that electric utilities do not need or are not critical for operation during non-winter months;
- 3. "Capacity factor" means the amount of energy that a unit produced during a certain period divided by the amount of energy that it could have produced if it was at full load for that same period.
- 4. "Natural gas electric generation" means a machine or machines that use natural gas to produce capacity, energy, or other electricity products that operates with a capacity factor of at least ten percent (10%) in a given calendar year;
- 5. "Natural gas supply" means an adequate and reliable quantity of natural gas which is an amount sufficient to meet and support the required generating output for a given period.

6. "Winter months" means the time period between November 1 of a given year through March 31 of the following year.

- SECTION 10. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 805.2 of Title 17, unless there is created a duplication in numbering, reads as follows:
- A. An investor-owned electric utility subject to retail rate regulation by the Commission with more than ten percent (10%) of its total customers located in Oklahoma that utilizes natural gas electric generation shall, by November 2024, maintain the greater of:
- 1. Two billion (2,000,000,000) cubic feet of natural gas supply from actual physical storage to operate is natural gas electric generation facilities; or
- 2. A supply of enough natural gas sufficient to operate the utility's natural gas electric generation facilities at eighty percent (80%) of maximum daily quantity for a period of not less than fourteen (14) consecutive days during the winter months to protect customers from adverse weather events and supply chain issues. Of the above required natural gas supply, at least fifty percent (50%) shall be satisfied by actual physical storage.
- B. Each electric utility subject to the requirements of this section may enter into storage management contracts with asset managers, self-optimize its storage services to mitigate the costs of the increased storage for customers, or any combination thereof.

```
The monetary or financial benefits derived from storage management contracts with an asset manager, the electric utility's self-optimized services, or any combination thereof shall be returned to customers to mitigate the costs of increased storage capacity required in subsection A of this section in a manner that shall be determined by the Commission.
```

C. Electric utilities subject to the provisions of this section shall be entitled to recover reasonable and prudently determined costs for the firm supply requirements of this section, subject to the general supervision and regulation by the Commission as defined in Section 152 of Title 17 of the Oklahoma Statutes.

SECTION 11. This act shall become effective November 1, 2023.

59-1-8333 MAH 04/26/23

2.1